September 19, 2022

The Honorable Antony Blinken Secretary U.S. Department of State 2201 C St NW Washington, DC 20520 secretary@state.gov

Letter Calling on the State Department to Designate Nigeria as a Country of Particular Concern

Dear Secretary Blinken:

We, the undersigned, are a group of individuals and organizations that advocate for human rights and freedom of religion and belief around the world. We represent diverse religious, non-religious, and ethnic backgrounds but are united in our goal of promoting freedom of religion or belief for all. As you prepare to designate Countries of Particular Concern for nations who have "engaged in or tolerated particularly severe violations of religious freedom," we ask that you designate Nigeria as a Country of Particular Concern (CPC) and appoint a Special Envoy to investigate the situation and make recommendations, in consultation with local representatives.

Well-known terrorist groups like Boko Haram and ISWAP target Christians and Muslims who reject extremism throughout Northeastern Nigeria. Militia groups operate on a wide scale throughout the North and Middle Belt, although increasingly in the Federal Capital Territory and the Southeast as well. While the motives of the militia groups are diverse, a significant portion of them are driven by extremist ethnoreligious factors, disproportionately targeting Christians, as attested to both by widespread eyewitness testimony and data. The Observatory of Religious Freedom in Africa (ORFA) reported that from October 1, 2020, to September 30, 2021, 4,303 Christians and 2,235 Muslims were killed in jihadist-related contexts. When controlling for the differences in the Christian and Muslim populations in the different geopolitical zones and states where these killings occurred, ORFA found that Christians were 7.8 times more likely to be killed in jihadist-related attacks than Muslims. This disproportionality (with similar trends for the earlier period October 2019-September 2020) demonstrates that Christians are being specifically targeted by terrorists and militants.

After the still unexplained removal of Nigeria's CPC designation in November 2021, both the general level of violence and specific targeting of Christians increased. Open Doors found more Christians killed in Nigeria in 2021—4,650—than in all other countries in the world combined. The International Society for Civil Liberties and Rule of Law views the trend for 2022 as on-track to surpass that number, with no fewer than 2,543 Christians killed in jihadist-related violence in the first half of 2022. The violence has also begun spreading outside of the North in high-profile attacks on churches and pastors, along with increased kidnappings. On Pentecost Sunday 2022, terrorists attacked St. Francis Xavier Catholic Church in Owo, Ondo State, killing at least 40 worshippers. The Nigerian government's ability and willingness to control militancy remains extremely questionable after ISWAP's attack on the Kuje prison in Abuja that freed hundreds of militants, only half of whom were recaptured, and that coincided with a failed attack on President Muhammadu Buhari's convoy in Katsina.

But the extreme levels of violence and insecurity, in which religious motivations play a significant role, are not the only violations of religious freedom in Nigeria. The impact of the criminal blasphemy laws on the books in most of the Northern states are clear violations of both the Nigerian constitution and international law. Humanist Mubarak Bala has been detained on blasphemy charges since April 2020 and was sentenced

in April 2022 to 24 years in prison. Sufi singer Yahaya Sharif-Aminu is still facing trial for allegations of blasphemy after a Court of Appeal in August 2022 found the Kano State Sharia Penal Code blasphemy law constitutional, even with the death penalty attached.

These blasphemy laws have contributed to a culture of mob violence that exploded in 2022. Deborah Emmanuel Yakubu, a Christian college student in Sokoto, was stoned and beaten to death by her classmates, and her body burnt, because she thanked Jesus for helping her pass an exam. Local police authorities did little to stop the attack once it had begun. Only two attackers have been arrested, and the charges brought against them were condemned by the Nigerian Bar Association as no more than slaps-on-the-wrist. Those charges inspired mobs to torch churches in Sokoto and demand the release of the attackers. Copycat blasphemy accusations and mobs spread in the days following Yakubu's murder.

The government has also attempted to crackdown on speech criticizing its approach to violations of religious freedom and human rights. Luka Binniyat, a Catholic journalist and human rights activist, has published multiple articles on attacks against Christians in Kaduna state and has criticized the government's response. For that, he has been charged with "cyberstalking" and jailed multiple times, most recently from November 2021-February 2022. The charges against him have still not been dropped. The ECOWAS Court has repeatedly rebuked President Buhari's attempts to silence criticism of his human rights record by shutting down Twitter and threatening to prosecute users.

The international religious freedom advocacy community is united in calling for Nigeria to be designated as a CPC. The U.S. Commission on International Religious Freedom has reiterated that it views the removal of the designation in 2021 as "appalling." Over the summer, Senators called on the State Department to designate Nigeria as a CPC. Multiple Nigerian religious and civic leaders like Catholic Bishop Jude Arogundade, who oversees the Ondo diocese where St. Francis Xavier Church was attacked, have likewise criticized the removal of Nigeria's CPC status, and have called for the creation of a Special Envoy. Former Congressman and current USCIRF Commissioner Frank Wolf, who introduced the IRF Act of 1998 and for whom the 2016 IRF Act amendments were named, has repeatedly called for the creation of a Special Envoy for Nigeria.

The CPC designation and Special Envoy are vital to recognizing the gravity of the religious freedom violations occurring in the country and the government's unwillingness to control the problems, as well as its contributions to the problems.

We thank you for your consideration.

Best regards,

Organizations

21Wilberforce
Accountability Lab Nigeria
ADF International
American Humanist Association
Anglican Persecuted Church Network
Boat People SOS - Religious Freedom Project
Christian Freedom International
Christian Solidarity International
Church of Scientology National Affairs Office
Committee for Religious Freedom in Vietnam
Decency & Clarity

Denis Hurley Peace Institute

Ethics & Religious Liberty Commission

Family Research Council

Frontline Missions International

Genocide Watch

Hudson Institute Center for Religious Freedom

In Defense of Christians

Institute on Religion and Democracy

International Christian Concern

International Committee on Nigeria

International Religious Liberty Association

Jubilee Campaign USA

Katartismos Global

Lantos Foundation for Human Rights & Justice

New Wineskins Missionary Network

Prayer Pioneers

Religious Freedom Coalition

Religious Freedom Institute

Set My People Free

Shai Fund

Vietnam Coalition Against Torture

Vietnamese Women for Human Rights

Individuals

David Alton

Lord Alton of Liverpool

The Rt. Reverend Andudu Adam Elnail

Anglican Bishop of the Nuba Mountains

Episcopal Church of Sudan

Co-leader, Global Anglican Future Conference Suffering Church Network

Samuel Brownback

Former U.S. Ambassador at Large for International Religious Freedom

Dr. Lisa Cameron MP

UK Member of Parliament

Caroline Cox

The Baroness Cox

Independent Member of the House of Lords and Founder President of Humanitarian Aid Relief Trust (HART)

Robert A. Destro

Former Assistant Secretary of State for Democracy, Human Rights and Labor Professor of Law, Catholic University of America

Fr. Fidelis Bature Joseph

Director Centre for Human Resources and Trauma Care Catholic Diocese of Maiduguri, Nigeria

Hamid Gharagozloo International Organization to Preserve Human Rights

Lela Gilbert
Fellow
Center for Religious Freedom
Hudson Institute

Charmaine Hedding President Shai Fund

Lauren Homer President Law and Liberty Trust

Philip Hunt Lord Hunt of Kings Heath

John K. Hutcheson Field Director Frontline Missions International

Raymond Jolliffe *The Lord Hylton*

Farahnaz Ispahani Senior Fellow Religious Freedom Institute

David Linden MP *UK Member of Parliament*

Jonathan Lord MP *UK Member of Parliament*

Rachael Maskell MP UK Member of Parliament

William J. Murray President Religious Freedom Coalition

Rachel Miner
Founder and CEO
Bellwether International

Scott Morgan

President

Red Eagle Enterprises

Dr. Nguyen Dinh Thang

Laureate of 2011 Asia Human Rights and Democracy Award

Co-Founder of Southeast Asia Freedom of Religion or Belief (SEAFORB) Network

Patrice J. Pederson

President

First Freedom Foundation

Dr. Gloria Puldu

President

LEAH Foundation

Marco Respinti

Director-in-Charge

Bitter Winter: A Magazine on Religious Liberty and Human Rights

Andrew Rosindell MP

UK Member of Parliament

Andrew Selous MP

UK Member of Parliament

Nina Shea

Director

Center for Religious Freedom

Hudson Institute

Indarjit Singh

Lord Singh of Wimbledon

Dr. Gregory Stanton

Founding President and Chairman

Genocide Watch

Patricia Streeter

Global Missions Initiative Advocate

Diocese of Western Anglicans

Katrina Lantos Swett

President

Lantos Foundation for Human Rights & Justice

Emeka Umeagbalasi

Director

International Society for Civil Liberties and Rule of Law (Intersociety), Nigeria

Frank Wolf Retired Member of Congress (1981-2015)

Pastor Greg Young Host, Chosen Generation Radio Show Pastor, Faith Harvest Church